

7-1151

# INTERIOR DEPARTMENT AND RELATED AGENCIES APPROPRIATIONS FOR 1957

## HEARINGS

BEFORE THE

U.S. CONGRESS. HOUSE.  
" COMMITTEE ON APPROPRIATIONS  
HOUSE OF REPRESENTATIVES

EIGHTY-FOURTH CONGRESS

SECOND SESSION

SUBCOMMITTEE ON DEPARTMENT OF INTERIOR AND  
RELATED AGENCIES

MICHAEL J. KIRWAN, Ohio, *Chairman*

W. F. NORRELL, Arkansas BEN F. JENSEN, Iowa  
ALFRED D. SIEMINSKI, New Jersey IVOR D. FENTON, Pennsylvania  
DON MAGNUSON, Washington ERRETT P. SCRIVNER, Kansas

CARSON W. CULP, *Staff Assistant to the Subcommittee*

Department of the Interior and Related Agencies  
(Except Bonneville Power Administration, Bureau of Recla-  
mation, Southeastern Power Administration, and South-  
western Power Administration)  
Federal Coal Mine Safety Board of Review  
Fine Arts Commission  
Forest Service, Department of Agriculture  
Indian Claims Commission  
National Capital Planning Commission  
Smithsonian Institution

Printed for the use of the Committee on Appropriations



UNITED STATES/  
GOVERNMENT PRINTING OFFICE

WASHINGTON : 1956

MONDAY, JANUARY 30, 1956.

BUREAU OF INDIAN AFFAIRS

WITNESSES

WESLEY A. D'EWART, ASSISTANT SECRETARY FOR PUBLIC LAND  
MANAGEMENT  
GLENN L. EMMONS, COMMISSIONER  
W. BARTON GREENWOOD, ASSISTANT COMMISSIONER (ADMINIS-  
TRATION)  
E. J. UTZ, ASSISTANT COMMISSIONER (RESOURCES)  
SELENE GIFFORD, ASSISTANT COMMISSIONER (COMMUNITY SERV-  
ICES)  
HILDEGARD THOMPSON, DIRECTOR OF EDUCATION  
EVAN L. FLORY, CHIEF, BRANCH OF LAND OPERATIONS  
CARL W. BECK, ASSISTANT TO THE COMMISSIONER

Mr. KIRWAN. The committee will come to order. Mr. Emmons, we are very glad to have you here with us this morning as head of the Bureau of Indian Affairs.

I also see Mr. D'Ewart here. Do you have a statement to make, Mr. D'Ewart?

STATEMENT OF ASSISTANT SECRETARY D'EWART

Mr. D'EWART. A very brief one, if I may, Mr. Chairman.

Mr. KIRWAN. All right.

Mr. D'EWART. I want to express the appreciation of myself and the Department for the fine cooperation we have had from this committee over the years during which I have worked with it.

I was a member of the Committee on Indian Affairs for 10 years, and appeared before you on many, many occasions, and you have always been most courteous and most generous. I think over those 10 years we have made very real progress toward contributing to the welfare of the Indians and bringing the Indians to a place where they can assume more responsibilities in our economic and social life.

I would like to emphasize one of the things which will be presented to you by the staff this morning, and that is particularly education.

You gave us a major increase in that endeavor the last time we appeared, and I think that the results we have had over the last year have fully justified the confidence you showed at that time. Mr. Emmons has set up an adult education program that I think will be of major help in getting some of the older Indians to be able to assume duties and to do work that they could not otherwise do.

OFF-THE-RESERVATION PROGRAM

He has set up an off-the-reservation program. As time goes on and the health of the Indians improves and the pressure on the reservation rises, and in many cases there is not enough there on the reservations to support all of the Indians who are on the reservations, and again sometimes they do not want to stay there on the reservations, there is a problem, and the answer to that is, of course, our educational program.

We have had real success with that program, and I think it is an endeavor that can help us perhaps more than anything else in meeting this reservation pressure. That program has gone along very well in the last year, and I feel that with your help and the funds that you have made available that there has been real progress in the work that we are doing and in the effort that we are making to make these people assume responsibilities as well as the privileges of citizenship in this country.

Mr. Emmons is here with his staff, and we are ready to proceed.

Mr. KIRWAN. The appropriation for the Bureau of Indian Affairs for 1956 was \$76,992,498. The request for 1957 is \$89,190,000, an increase of \$9,874,302.

APPROPRIATIONS, 1956, AND ESTIMATES, 1957

We will insert page 1 of the justifications in the record at this point. (The matter referred to follows:)

## Obligations by objects

Object classification	1955 actual	1956 estimate	1957 estimate
Total number of permanent positions.....			9
Average number of all employees.....			6
Number of employees at end of year.....			9
Average salaries and grades:			
General schedule grades:			
Average salary.....			\$3,930
Average grade.....			GS-5.2
01 Personal services: Permanent positions.....			\$24,760
02 Travel.....			2,000
04 Communication services.....			1,000
06 Printing and reproduction.....			1,000
07 Other contractual services.....			36,740
08 Supplies and materials.....			2,000
09 Equipment.....			2,500
Total obligations.....			70,000

## Budget authorizations, expenditures and balances

	1955 actual	1956 estimate	1957 estimate
<b>BUDGET AUTHORIZATIONS AVAILABLE</b>			
Appropriation.....			\$200,000
<b>EXPENDITURES AND BALANCES</b>			
Total expenditures (out of current authorizations).....			50,000
Balance carried forward:			
Unobligated.....			130,000
Obligated.....			20,000
Total expenditures and balances.....			200,000

## BUDGET JUSTIFICATION DATA

Mr. KIRWAN. On the distribution of funds of the Creek Indians insert page 186 of the justifications.

(The matter referred to is as follows:)

## Distribution of funds of the Creek Indians

Appropriation Act, 1956.....  
Budget estimate, 1957..... \$200,000

## Analysis by activities

Expenses of distribution:  
  Estimate, 1957..... \$200,000  
  Increases..... 200,000

## Distribution of funds of the Creek Indians, \$200,000

The act of August 1, 1955 (69 Stat. 431) provides for the distribution of all funds held by the United States in trust for the Creek Nation and certain members thereof, and authorizes an appropriation of \$200,000 to defray the expenses incident to the distribution of the funds. Such action will permit the Indians to derive some benefit from their money, and it will also stop the accrual of interest on money held by the Federal Government.

Three groups of persons are entitled to payment: (1) persons entitled to equalization payments under section 18 of the act of June 30, 1919; (2) persons entitled to share in a judgment appropriated in 1952 in favor of the loyal Creeks and Freedmen; and (3) persons entitled to share per capita in the distribution of the residual funds of the Creek Nation.

Attention must be directed to 1,185 persons on the 1907 rolls with equalization claims and an undetermined number of heirs and legatees of such persons who

are deceased. This will impose a workload which cannot be absorbed by the personnel available under present appropriations to the Bureau of Indian Affairs. It is not reasonable to assess the cost of the delayed payments against tribal funds, since the delay is not attributable to the tribe.

Mr. KIRWAN. Please explain this item.

Mr. GREENWOOD. The act of August 1, 1955, authorized the distribution of funds to the Creek Indians, derived largely from judgments they have obtained against the United States. The job of making that distribution is going to be a considerable one because of the necessity of determining the heirs of persons who were originally allotted lands and are entitled to share in the distribution. For that reason we felt we could not undertake this job of distribution within our present staff and funds, and we have asked, as the legislation authorized, for \$200,000 additional for this particular job which will be nonrecurring.

Mr. KIRWAN. Did you ask for that legislation?

Mr. GREENWOOD. Yes; it has been passed.

Mr. KIRWAN. It has been passed?

Mr. GREENWOOD. Yes.

Mr. KIRWAN. You are not building up the original funds or anything like that?

Mr. GREENWOOD. No, sir. This is a temporary one-operation problem.

Mr. KIRWAN. So you are not going back to the regional offices again?

Mr. GREENWOOD. That is right, to get this particular job done will require considerable research and work by our field staff.

## TRIBAL FUNDS

## Program and financing

	1955 actual	1956 estimate	1957 estimate
<b>Program by activities:</b>			
1. Permanent authorizations:			
(a) Payments to Indian tribes.....	\$27,706,654	\$34,285,684	\$17,635,973
(b) Miscellaneous tribal activities.....	6,491,083	8,288,461	6,448,900
2. Annual authorizations:			
(a) Education and welfare services.....	465,889	240,298	231,218
(b) Resources management.....	820,666	969,184	955,484
(c) Construction and land acquisition.....	375,613	60,000	165,000
(d) General tribal affairs.....	664,232	2,030,518	1,648,298
3. Indefinite authorizations: (a) Advances to Indian tribes.....	967,187	2,022,790	2,135,135
4. Reimbursements from non-Federal sources: (a) Revolving tribal credit funds.....	338,701	300,000	300,000
Total obligations.....	37,830,025	48,196,935	29,520,008
<b>Financing:</b>			
Unobligated balance brought forward.....	-90,324,899	-87,816,988	-74,920,053
Advances and reimbursements from non-Federal sources.....	-338,701	-300,000	-300,000
Unobligated balance carried forward.....	87,816,988	74,920,053	80,700,045
Unobligated balance no longer available.....	624,433		
Appropriation.....	35,607,846	35,000,000	35,000,000

NOTE.—Reimbursements from non-Federal sources shown above are from repayments of loans made to individual Indians under regulations established under the act of June 18, 1934 (25 U. S. C. 470) from funds authorized by various Department of the Interior appropriation acts covering Indian tribal funds.

## Obligations by objects

Object classification	1955 actual	1956 estimate	1957 estimate
Total number of permanent positions.....	342	339	319
Full-time equivalent of all other positions.....	353	393	396
Average number of all employees.....	642	695	686
Number of employees at end of year.....	366	400	400
Average salaries and grades:			
General schedule grades:			
Average salary.....	\$4,008	\$4,248	\$4,257
Average grade.....	GS-5.1	GS-5.2	GS-5.2
Ungraded positions: Average salary.....	\$3,822	\$3,622	\$3,832
01 Personal services:			
Permanent positions.....	\$1,180,839	\$1,263,945	\$1,230,997
Positions other than permanent.....	1,234,954	1,376,448	1,389,014
Regular pay above 52-week base.....	2,060	2,607	
Payment above basic rates.....	15,308	13,846	14,682
Total personal services.....	2,433,161	2,656,846	2,624,693
02 Travel.....	66,921	55,892	57,220
03 Transportation of things.....	54,425	53,245	50,160
04 Communication services.....	17,692	18,724	17,832
05 Rents and utility services.....	22,234	21,942	21,050
06 Printing and reproduction.....	3,491	2,941	2,431
07 Other contractual services.....	996,134	1,154,692	982,462
08 Supplies and materials.....	1,139,642	1,274,467	1,115,921
09 Equipment.....	95,621	82,466	80,160
10 Lands and structures.....	375,613	60,000	180,000
11 Grants, subsidies, and contributions.....	30,694,547	40,808,474	22,580,476
15 Taxes and assessments.....	365,873	360,000	355,000
16 Investments and loans.....	1,595,462	1,675,000	1,500,000
Subtotal.....	37,860,816	48,224,680	29,552,605
Deduct charges for quarters and subsistence.....	30,791	27,754	32,597
Total obligations.....	37,830,025	48,196,935	29,520,008

## Budget authorizations, expenditures and balances

	1955 actual	1956 estimate	1957 estimate
<b>BUDGET AUTHORIZATIONS AVAILABLE</b>			
Appropriation.....	\$35,607,846	\$35,000,000	\$35,000,000
Balance brought forward:			
Unobligated.....	90,324,899	87,816,988	74,920,053
Obligated.....	1,114,492	766,496	800,000
Total budget authorizations available.....	127,047,237	123,583,484	110,720,053
<b>EXPENDITURES AND BALANCES</b>			
Total expenditures.....	37,839,320	47,863,431	29,220,008
Unobligated balance no longer available (expiring for obligation).....	624,433		
Balance carried forward:			
Unobligated.....	87,816,988	74,920,053	80,700,045
Obligated.....	766,496	800,000	800,000
Total expenditures and balances.....	127,047,237	123,583,484	110,720,053

## BUDGET JUSTIFICATION DATA

Mr. KIRWAN. The next item is "Tribal funds." Insert pages 191 through 195 into the record.  
(The matter referred to is as follows:)

## Indian tribal funds

Appropriated, 1956.....	\$3,300,000
Estimate, 1957.....	3,000,000
Decrease.....	300,000

## JUSTIFICATION

No part of the funds contained in this estimate represents a charge upon the Federal Treasury. This item reflects the disbursement of funds to the credit of Indian tribes or bands under numerous special acts of Congress in compliance with the terms of the various trusts and for carrying out tribal programs recommended by the tribal governing bodies with the approval of the Commissioner of Indian Affairs.

The budget schedule reflects under the permanent authorization, disbursements from the tribal trust funds authorized by permanent legislation, and under the annual and indefinite authorizations, amounts requested annually by the various tribes for carrying out various tribal activities.

The estimate, therefore, is restricted to the funds requested annually as required by section 27 of the act of May 18, 1916 (39 Stat. 153).

All amounts in the estimate have been requested properly by the Indians except the sum of \$1,106,859 shown for miscellaneous tribes in the following tabulation. The amount under miscellaneous tribes is required to provide for additional resolutions that can be anticipated during the fiscal year.

## Comparative statement of annual authorizations by tribes

State, agency, and tribe	1956	1957
Arizona.....	\$66,317	\$66,523
Fort Apache Agency, Fort Apache.....	22,155	22,021
San Carlos Agency, San Carlos.....	30,000	30,000
Colorado River Agency, Hualapai.....	14,162	14,502
California.....	516,378	153,835
Sacramento Agency.....	516,378	153,835
Tule River.....	22,700	24,500
Hoopa Valley.....	104,900	79,900
California Indians.....	333,243	
Agua Caliente.....	47,835	47,835
Fort Bidwell.....	2,700	
Owens Valley.....	2,000	
Round Valley.....	1,500	
Quechan.....	1,500	1,600
Idaho.....	30,739	30,749
Northern Idaho Agency.....	30,739	30,749
Coeur d'Alene.....	9,474	9,474
Nez Percé.....	21,265	21,275
Kansas: Potawatomi.....	1,000	1,000
Minnesota: Minnesota Agency, Red Lake.....	88,151	87,562
Michigan: Lac du Flambeau.....	10,000	
Nevada: Nevada Agency, Pyramid Lake.....	5,273	5,345
New Mexico.....	17,023	17,855
Jicarilla Agency, Jicarilla.....	16,573	17,855
Zuni Area Field Office, Zuni.....	450	
North Dakota.....	5,000	4,600
Fort Berthold Agency, Fort Berthold.....	4,000	4,000
Standing Rock Agency, Standing Rock.....	1,000	500
Turtle Mountain Consolidated Agency, Turtle Mountain Chippewa.....		100
Oklahoma.....	340,798	344,017
Five Civilized Tribes Agency.....	53,641	51,141
Cherokee.....	1,050	1,050
Choctaw.....	22,212	19,712
Chickasaw.....	11,019	11,019
Seminole.....	10,860	10,860
Creek.....	8,500	8,500

## Comparative statement of annual authorizations by tribes—Continued

State, agency, and tribe	1956	1957
Oklahoma—Continued		
Western Oklahoma Consolidated Agency.....	\$10,577	\$10,676
Wichita.....	1,077	1,176
Kickapoo.....	300	300
Sac and Fox.....	250	250
Kiowa-Comanche-Apache.....	8,200	8,200
Shawnee (absentee).....	750	750
Osage Agency: Osage.....	276,580	282,200
Oregon.....	450,481	427,411
Klamath Agency, Klamath.....	394,547	370,954
Umatilla Agency, Umatilla.....	55,934	56,457
South Dakota.....	11,480	7,700
Cheyenne River Agency, Cheyenne River.....	5,700	5,700
Pierre Agency, Crow Creek, Lower Brule.....	1,080	1,000
Rosebud Agency, Rosebud-Yankton.....	1,000	1,000
Sisseton Area Field Office, Sisseton-Wahpeton.....	3,700	1,000
Washington.....	308,327	610,634
Colville Agency.....	142,281	139,603
Colville.....	129,416	129,418
Spokane.....	12,865	10,185
Western Washington Agency.....	27,950	25,355
Puyallup.....	1,000	1,000
Quileute.....	5,800	3,500
Quinault.....	20,350	20,355
Shoalwater.....	800	500
Yakima Agency, Yakima.....	198,096	445,678
Wisconsin: Menominee Agency, Menominee.....	138,010	138,010
Miscellaneous tribes.....	1,253,023	1,106,859
Grand total.....	3,300,000	3,000,000

## Itemization of estimate

	Estimate, 1956	Estimate, 1957	Increase (+) or de- crease (-)
<b>PROGRAM AND FINANCING</b>			
Total obligations.....	\$48,196,935	\$29,520,008	-\$18,676,927
Unobligated balance brought forward.....	-87,816,988	-74,920,053	+12,896,935
Advances and reimbursements from non-Federal sources.....	-300,000	300,000	-
Unobligated balance carried forward.....	74,920,053	80,700,045	+5,779,992
Appropriation.....	35,000,000	35,000,000	-
<b>OBLIGATIONS BY OBJECTS</b>			
01 Personal services.....	2,656,846	2,624,693	-32,153
02 Travel.....	55,892	57,220	+1,328
03 Transportation of things.....	53,245	50,160	-3,085
04 Communication services.....	18,724	17,832	-892
05 Rents and utility services.....	21,042	21,050	-82
06 Printing and reproduction.....	2,941	2,631	-310
07 Other contractual services.....	1,154,692	982,462	-172,230
08 Supplies and materials.....	1,274,467	1,116,921	-158,546
09 Equipment.....	82,466	80,160	-2,306
10 Lands and structures.....	60,000	165,000	+105,000
11 Grants, subsidies, and contributions.....	40,808,474	22,580,476	-18,227,998
15 Taxes and assessments.....	360,000	355,000	-5,000
16 Investments and loans.....	1,675,000	1,500,000	-175,000
Subtotal.....	48,224,689	29,552,605	-18,672,084
Deduct charges for quarters and subsistence.....	27,754	32,597	-4,843
Total obligations.....	48,196,935	29,520,008	-18,676,927

Mr. KIRWAN. Well, we enjoyed the visit again with you, and I think you have made a good presentation for the Indian Bureau. I am happy to see that you are doing good work for the Indians, and it is evident that you are taking a sincere interest in them and that you are making every effort to achieve what is best for them.

Mr. SIEMINSKI. I want to say that people usually reflect the state of mind that they are in. This is one of the happiest groups I have seen in all of the hearings, so they must be enjoying their work and doing a good job.

Mr. EMMONS. I am very proud of the group that we have in the Bureau. I do not think that we could have done that job of getting the Indian children into schools in 2 years' time unless these people had been devoted to their work.

MONDAY, JANUARY 23, 1956.

## ADMINISTRATION, DEPARTMENT OF THE INTERIOR

## WITNESSES

D. OTIS BEASLEY, ADMINISTRATIVE ASSISTANT SECRETARY  
SIDNEY D. LARSON, DIRECTOR, DIVISION OF BUDGET AND FINANCE  
DALE L. ROTHROCK, CHIEF, FISCAL SECTION

## Program and financing

	1955 actual	1956 estimate	1957 estimate
Program by activities:			
1. Departmental direction.....	\$266,968	\$293,724	\$293,724
2. Program direction and coordination.....	638,508	721,500	734,385
3. Administrative management services.....	994,022	1,084,090	1,097,605
4. General services.....	57,959	96,286	96,286
Total obligations.....	1,957,457	2,195,600	2,222,000
Financing: Unobligated balance no longer available.....	24,508	-	-
Appropriation (adjusted).....	1,982,055	2,065,000	2,222,000
Proposed supplemental due to pay increases.....	-	130,600	-